AMERICAN CROSSROADS

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Empire's Tracks

INDIGENOUS NATIONS, CHINESE WORKERS, AND THE TRANSCONTINENTAL RAILROAD

Manu Karuka

Lakota

LONG BEFORE THE TRANSCONTINENTAL RAILROAD, Lakotas sustained their collective lives through expansive relationships that they forged with each other, and with their homelands. Luther Standing Bear once wrote of this expansive relationship to place:

No people ever loved their country or enjoyed it more than the Sioux. They loved the beautiful streams by which they camped, and the trees that shaded them and their tipis. They loved the green stretches of plains with its gardens here and there of sunflowers over which hovered and played myriads of yellow-winged birds. Moving day was just like traveling from one nice home to another.¹

Standing Bear described a love based on a deep knowledge and appreciation of the complexity and variations of life in Lakota homelands, knowledge and appreciation that is the context of Lakota collective life, a form of possession by their homelands as much as a possession of those lands, a kind of reciprocal relationality. Lakota modes of relationship provided the strongest obstacle to the expansion of capitalism and U.S. sovereignty on the Plains in the second half of the nineteenth century, where machines of colonial expansion fueled by relationships of control met Indigenous modes of relationship between people, animals, plants, and places, shaped by an expansiveness that reflected the expansiveness of the place itself.² Focusing on Lakota historical geographies, and away from train tracks, highlights Indigenous relationships to place that are oriented to a different set of tracks: the tracks of massive, mioratory buffalo herds.

Standing Bear described Lakotas' expansive relationship with place: "It was not like moving from one strange town to another, but wherever they

settled it was home." Where mobility has long been part of a sense of home among Lakotas, home, from a colonial perspective, can be, at best, a flickering mirage of security grounded in expropriation. For colonizers, who have taken what is not theirs, being expropriated, in turn, remains an ever-lurking possibility. Colonial sovereignty is counterinsurgency, what I call countersovereignty. This chapter analyzes the confrontation between expansive Lakota modes of relationship and the war-finance nexus.

BUFFALO NATION

tinuing to inform dynamic Lakota modes of relationship.4 tion, and collective risk-taking have long shaped Lakota collective life, contaught these fourteen how to live on the earth's surface. Movement, adaptasearched for the cave that could return them to the underworld. Wazi and the cutting north wind, these fourteen people desperately and unsuccessfully come to call the "Great Sioux Nation." As the seasons turned, tormented by councils that structure the Oceti Sakowin, which European invaders would tanning and decorating its hide with porcupine quills, and then the trickster had been banished to the earth's surface, hunted a buffalo, roasting its meat, earth's surface by the aroma of freshly roasted buffalo meat. Anukite', who humans who lived underground, and a few of them were enticed to the lowed the scent to the surface, where their descendants founded the seven Iktomi left the robe and meat in a cave. Seven men and seven women fol-Lakota origins. According to one Lakota creation story, Pte' Oyate' were The social foundations of expansive relationality reverberate in stories of Wakanka, who were Anukite's parents, and who had also been banished

The movement of buffalo herds defined the contours of Lakota society on the Plains. According to Delphine Red Shirt, "Always, they tried to stay near the buffalo—like the oyate, the 'thathaka' were constantly on the move. They too migrated to better sources of food." Lakotas calibrated their calendar in proximity to the herds, from spring calving season through the major hunts in late autumn, when calves had matured. Lakota observations of buffalo also influenced the ways they organized community life. "They had common sense and we followed what they did. We learned to be like them because we depended upon them for everything." This was learning by observation, experiments leading to the development of new skills and new kinds of relationship, the way Wazi and Wakanka taught the fourteen people who first

ion. Following buffalo herds, which adjusted their collective movements to came to the earth's surface, skills that sustained reciprocity rather than dominrelationship with the capacities for life on the lands where they lived.⁵ migrations. Theirs was an expansive relationship to place, emerging in dynamic relation to cycles of drought and rainfall, predatory pressure, and seasonal find food, water, and shelter, Lakotas traced out a pattern of movements in

encounter with horses in the eighteenth century, and they soon "became as subdue it. The age and gender of the rider are significant. Horses were useful seeing a strange, large animal, until an old woman manages to mount and graze, a hunter was able to throw a rope on the animal's neck, and then a there was a need for meat, the buffalo could be shared as a meal. A horse once Lakota abilities to follow the buffalo. Standing Bear described a time before dependent on it as we were the buffalo." Lakota relationships with buffalo set not only as accouterments of hunting, but also for community mobility.⁶ tion to horses, another story describes people's fear and bewilderment on relationships to their lands. While Standing Bear's story centers men in relawarrior was able to jump on its back. Lakota women's use of horses enhanced followed a group of buffalo into a village, and as people gathered, watching it horses, when buffalo sometimes wandered into villages to eat grass, and if the terms for incorporating horses into Lakota life, since horses enhanced the mobility of their communities, broadening their communities' expansive Delphine Red Shirt writes that Lakota winter counts record the first

upon grass or cottonwood bark and can travel untiringly upon such cheap during the late 1870s noted, "The Indian ponies are accustomed to thrive collective life in the region. A soldier in U.S. campaigns against Lakotas the total capital to reproduce itself over succeeding cycles.8 two departments necessitate reproduction on an expansive scale, in order for bison in the buffalo economy. The different temporalities of capital in the ment, revolving around production for consumption, mirrors the place of tion, mirrors the role of horses in the buffalo economy. The second departments of capital. The first department, geared toward the means of producbison for Lakota society bear a relation to Marx's model of the two departgrain." The ecological and social relationships emanating from horses and fodder, while our cavalry horses break down unless they are provided with loosely be understood as an Indigenous technology particularly suited to Over time, Indigenous peoples adapted horses, so that their horses might

ing economy centered in Mandan and Hidatsa villages, and isolated fur trade Ihe growing fur trade on the central and northern Plains eclipsed a trad-

> the Missouri River, suffused with intense sexual and gendered violence.9 opment of a buffalo robe trade, further concentrating trading activity along in the value of beaver pelts in European markets. This augured a fuller develemployees and subcontractors trespassed on Indigenous hunting and trapsignificant site of this mercantile reorganization of space. Fur company place where the Plains begins to give way to the Rocky Mountains, was a ping grounds, leading to an overproduction of furs and a corresponding drop posts became important trading sites. Initially established in 1832 or 1834, Fort Laramie, at the confluence of the Laramie and North Platte Rivers, at a

tionships, and accompanied sexual and gendered violence. 10 dence. Credit was constitutive of the war-finance nexus, invoking personal related economies, was a set of temporal relationships that enforced depenconsumers of trade goods. Credit, which underpinned the fur trade and its on credit. Dakota women supplied furs for the trade, and they were primary pate directly in trade. The fur trade was structured around trading for goods relationships under the guise of "trust." But credit actually disrupted rela-Toward the east, by the late 1840s, Dakota women had begun to partici-

with it as they wished."11 Any claim on a buffalo, or on something harvested within larger communities. from a buffalo, only made sense through relationships with women, situated was. Once they identified it, the carcass belonged to them. They could do buffalo herds and make individual kills. According to Delphine Red Shirt, bison was possible only after horses enabled individual Lakotas to ride into Lakota women "knew from the way the shaft was decorated whose arrow it The Lakota buffalo economy was not a capitalist one. A personal claim on

Celane Not Help Him described how she works a deer hide "in old ways":

so it won't get dry, and then you work it again. So you learn things like that dry. When you put it away you wet double layer of towel and wrap it around over, all directions, and it spread out but you have to work it before it gets too I got those side blades that you work it with, back and forth. Then you turn it on it, or grease. We always use bacon grease or that kidney fat, and you tend it. then scrape the rest. Then stake it a little bit and when it dries up, you put oil from you.12 and always remember how to do it. What you learn, nobody can take away Deer hide, you soak it and then pull out the hair as much as you could and

global fur trade. In North America, capitalist relations of production do not tion between Indigenous expansiveness and the expansionist pressures of the Lakota women's skilled and creative work was a primary point of contesta-

undone, in relation to expansive Indigenous relations rooted in place.¹³ On the Plains, the expanding reproduction of capital occurs, and can also be mulation, as an imperative that is inherent within continental imperialism the possibility of unraveling colonial state formation as well as capital accu-Indigenous modes of relationship points to the imperative of decolonization, in reaction to Indigenous modes of relationship. The persistence of supersede or eradicate Indigenous modes of relationship, but instead emerge

in Lakota relationships. over the world. The war-finance nexus reacts to the expansiveness embedded expansiveness, control over reciprocity, and imagines humans as separate and of Lakota existence continues to render Lakota nationhood inviolate or Before we signed any treaties. We are nation." In Lakota memory, the fact Hearing, "We are the nation. We are nation before even the government. oped in the region. Leonard Crow Dog testified at the 1974 Sioux Treaty Lakota lands. "The government," like capitalism, imposes expansion over Capitalism assimilated to Indigenous modes of relationship as it devel

TREATY AT HORSE CREEK

days at Horse Creek, a few miles away from Fort Laramie, visiting, exchange construct railroads, military forts, and other infrastructure in this area the Plains in a circumscribed area south of the Missouri River, east of the ity with Lakotas. The written treaty instituted a zone of intertribal peace on an expanding United States as the sole power to negotiate on a basis of equalround of confrontation. In the written treaty, representatives of the U.S had been prepared beforehand, and which marked U.S. recognition of closely reflected in the written text of the 1851 Fort Laramie Treaty, which out of lodge poles and tipi covers. Imperialist diplomatic protocols were more talks took place in a circular arbor that Lakota and Cheyenne women built diplomatic protocols, and the United States was peripheral to them. The ing gifts, feasting, and adopting children and siblings. These are Indigenous Assiniboine, Mandan, Hidatsa, and Arikara people gathered for eighteen In 1851, nearly ten thousand Lakota, Cheyenne, Arapaho, Crow, Shoshone, Rockies, and north of New Mexico and Texas, articulating a U.S. right to ing Cheyenne diplomatic practices on Lakota communities. The text declared federal government imposed their own definitions of "nation" while impos Lakota supremacy on the central and northern Plains, inaugurating a new

> the state. 15 tion and functions of credit: a future claim that is backed by the full force of tersovereignty is fictitious sovereignty, sovereignty that follows the organizaeconomy of countersovereignty. As financial capital is fictitious capital, coununceasing expansion of capital, untethered from physical constraints. sionist modes of relationship, imagined through mystical conceptions of the attempt to replace expansive Indigenous modes of relationship with expanexpansiveness against U.S. expansionism. Countersovereignty, the U.S. preensuing years was a conflict between two armed camps, pitting Lakota disavows any material constraints, a core and ongoing element of the political financial imaginaries that project growth, profits, and progress in a way that tension to legal authority over territory and bodies, revolves around an ment. Imperialist peace proceeds through colonialist wars. What followed in Expropriating Indigenous modes of relationship is a constituent element of Territorialization proceeds through infrastructure planning and develop-

presence of the United States, with the U.S. federal government now claim-Indian affairs and lead U.S. negotiator, "You have split the country, and I river as the Republican Fork of the Kansas River, and the Arkansas River. territory at the Platte River, pointing out that they hunted as far south of the treaty negotiations. Several of the Lakota negotiators at Horse Creek were ing military authority over the region.16 don't like it." The 1851 Fort Laramie Treaty heralded a shift in the regional Black Hawk, an Oglala leader, told David Mitchell, the superintendent of incensed upon learning that the written treaty set the boundaries of their during the proceedings. Increasing settlement and the establishment of heavtreaty agreed not to the written text, but to everything that had been spoken Lakotas understood that they won compensation for this damage in the ily traveled overland roads reshaped the patterns of buffalo migrations, and Following Lakota understandings, however, Lakotas who "signed" the

alive and organic. Communities most resistant to the United States moved of distribution, where settlers and colonial officials attempted to dictate the overland trails. New trading posts and military forts quickly became points been established to protect, and to profit from, westward-bound traffic on harvested. Guns did not reproduce. Intertribal relationships, however, were terms of trade and enforce a colonialist peace. Bullets could not be grown or posts and military forts across the region, diffusing imperialist authority over Indigenous space. Some of this new infrastructure, like Fort Kearny, had After 1851, the United States began constructing new permanent trading

northward, where, U.S. officials feared, they resupplied their arms through trade with Red River Métis. Scarcity continued to fail as a method for sustaining imperial control, unable to contain expansive Lakota modes of relationship.¹⁷

a couple of howitzers to a large village eight miles away. On arriving, the seeking to defuse the violence, and seeking safety. 18 the village rapidly moved their homes and their children several miles away U.S. soldiers was swift and total. Among the casualties of the fighting was guns, they fired off both cannons. The retribution against the outnumbered soldiers quickly escalated their assault-soon after they started firing their ox be turned over, and the next day, sent a force of twenty-nine infantry with commanding officer at Fort Laramie insisted that the person who killed the offering to help resolve the matter by paying the value of the ox. Absurdly, the during the treaty council at Horse Creek, reported the incident the same day, Bear, a Brulé whom U.S. negotiators had named as head chief for all Lakotas Indian had stolen his property, killing and butchering a lame ox. Conquering of Danish Mormons heading west filed a complaint at Fort Laramie that an ing blocs. This stalemate exploded in August 1854 when a member of a group Conquering Bear himself. As soon as the violence subsided, the women of The 1851 treaty had carved the central and northern Plains into two oppos-

A little over a year later, at daybreak on September 3, 1855, a retaliatory force of six hundred U. S. soldiers, led by Gen. William Harney, marched on a Brulé village camped about six miles off of a gorge in the North Platte River. Upon sighting the marching soldiers, the women villagers swiftly packed their belongings and began moving away. When Little Thunder, a village leader, attempted to speak with Harney, he was dumbstruck to learn that Harney assigned collective guilt to the entire village for the deaths of the U. S. soldiers from the previous year. At Blue Water Creek, the soldiers fired indiscriminately. One of the officers later rewrote history: "In the pursuit, women, if recognized, were generally passed by my men." We can see, here, colonial gallantry retroactively invoked to cover the reality of mass murder. After this day, Nick Estes writes, Lakotas call Harney "Woman Killer." 19

The soldiers held all of the survivors as prisoners. A year after Blue Water Creek, at Fort Pierre, Woman Killer met with Lakota leaders to discuss the release of the prisoners and the restoration of annuities, insisting that Lakotas surrender individuals accused of crimes by the United States, and stay away from the overland trails, effectively ceding large swaths of territory through the heart of Lakota homelands. During these talks, he also demanded the

selection of liaisons, "chiefs," who could then be deposed only by U.S. presidential fiat, attempting to replace expansive relations of leadership with expansionist practices of administration, for efficient domination. Severt Young Bear remembered this a century later:

The government signed the treaty with some chiefs. They had a meeting there and they didn't have enough representatives of the Sioux bands. They made some agreements on this and they went back to Washington, revised it, the treaty, and they came back again to the same point, and they sent out to bring in the chiefs here.

When they came back, the chiefs they expected were not there at that meeting, so the government got sore and appointed some chiefs, "Hey Chief, come here, you look like you make a good chief," so they signed some documents and according to my oral history they were politically appointed chiefs.

In Young Bear's telling, these men were selected to fulfill an imperial role through a racist gaze, in which any Indian could be interchangeable with another, so long as it suited U.S. negotiators. In a meeting with Lakota leaders on the southwest side of the Black Hills, these politically appointed chiefs were later exposed as lacking authority within Lakota frameworks.²⁰

Indigenous land rights, enshrined through treaties, fundamentally contradicted land grants to the Union Pacific Railroad Company, as provided by the 1862 Pacific Railroad Act. ²¹ To honor the property claim is to abrogate treaty obligations: to honor the treaties would be to dissolve capital claims on territory and resources. U.S. countersovereignty suspends its unraveling through yet another round of expropriative violence. The Pacific Railroad Act named a set of property claims that failed to reflect reality. It was U.S. sovereignty as a provisional declaration, sovereignty on credit, a colonialist bond to be honored on future maturation. This is the war-finance nexus. The United States, as it appears in the Pacific Railway Act, was not a place, or a set of relationships in a place. It was, more precisely, a set of threats about what would be done in and to the places it described.

President Lincoln signed the act into law on July 1, 1862, incorporating the Union Pacific Railroad Company, to be financed by 100,000 shares, initially valued at \$1,000. The future-orientation of the shares reflected the future orientation of Congress's sovereign claims over these lands. The law renamed Indigenous lands as "public lands," authorizing the Union Pacific to use dirt, stone, and timber for construction, granting 200 feet on each side of the line for stations, buildings, and other physical plant. The law was itself a

speculative enterprise to remake Indigenous lands, and Indigenous modes of relationship in and with those lands. The capital relationship is inextricable from processes of invasion and occupation, but the capital claim actually preceded any functional colonial occupation of the region. This relationship between the state and the corporation provides a window into the dual faces of colonization and accumulation, the war-finance nexus. In the law, the imperial state chartered the corporation, while on the ground, the corporation would manifest the terms of imperial sovereignty. Capital accumulation and countersovereignty each constituted the other, seeking to expropriate Lakotas of their expansive relations.

track, explicitly for the purpose of securing "the safe and speedy transporta-Pacific Railroad, granting alternating sections of land on either side of the country, the law stipulated that failure to construct one hundred miles of through colonial time. Against the period of bond maturation, a period for claims. U.S. sovereignty over the Platte River country would be established the speculative nature of the law itself, were the risks of U.S. sovereignty Security, here, can be understood in a dual sense: military control on the one tion of the mails, troops, munitions of war, and public stores thereon." ogy of free market competition is unmasked here, as an alibi for underlying threatened to unravel U.S. Congressional sovereignty by fiat.²² The mytholtionship threatened the solvency of the Union Pacific Railroad and, in turn tional year, would result in the forfeiture of all Union Pacific assets track within two years of the law's passage, and one hundred miles each addithe development of functional colonial sovereignty over the Platte River road bonds in thirty years, legislatively annihilating Indigenous space securities. The law defined terms for the maturation and repayment of rail through the war-finance nexus, blending military security with financia hand, and on the other, managing the risks of financial capital, which, given relations of invasion and occupation that are a point of origin for corporate Indigenous nations' ongoing abilities to assert their distinct modes of rela-The U.S. Congress bestowed land outside of its control upon the Union

A month after the Pacific Railway Act planted a legislative flag on Lakota lands, on August 17, 1862, Lakotas' eastern relatives rose up against famine and assault in Minnesota. After their surrender on September 26, the United States treated Dakotas as war criminals. Women, children, and elders were held in a concentration camp at Fort Snelling. At least three hundred people died in this camp. Most remaining Dakotas were imprisoned at Davenport,

Iowa. More than a third of these Dakota prisoners died in custody. Four months later, President Lincoln signed orders for the execution of thirty-eight Dakota men in Mankato, Minnesota, the largest public execution in U.S. history. In reaction to the uprising, the United States nullified Dakota treaty rights and removed Dakota people westward to Nebraska and South Dakota.²³

Six days after the martyrdom of Dakota patriots, Lincoln signed the Emancipation Proclamation. This timing reflects more than a mere coincidence. A formal end to slavery occurred in a context of financialized territorial expansion. The dissolution of the slave property claim (with credit to former slaveholders, and a newly imposed moral economy of indebtedness for freedpeople), would pair with the expansion of real estate claims that originate in theft, occupation, and genocide. Relations of credit and real estate animated the expansion of continental imperialism, as the Union Pacific Railroad carried the violence and terror committed against their eastern relatives directly into Lakota homelands.

OCCUPIED TERRITORY

merged onto the same tracks: counterinsurgency, a reaction to the renewal of and stabilizing U.S. property claims. In Dodge's memory, the justification expansionist relationship to a place. Dodge had urged the army to prepare "to and "attack." Here we can see the difference between an expansive and an of 1864-65, when he led hostile campaigns against Lakotas. As Lakotas fol U.S. pretensions to sovereign authority over Lakota homelands. nate, constant violence would be the means for establishing U.S. sovereignty as a form of relationship, the U.S. Army would follow Lakotas to "pound" may already have been apparent to Maj. Gen. Grenville Dodge in the winter Lakota modes of relationship. Counterinsurgency remains at the heart of for the Union Pacific, and techniques for expropriating Indigenous nations, they are worn out, disbanded or forced to surrender."24 Nakedly indiscrimifollow the Indians day and night, attacking them at every opportunity until follow Lakotas, but there was a difference. Where Lakotas followed the herds lowed buffalo herds, the U.S. Army, according to Dodge's strategy, would Two years after the Dakota Uprising, the military utility of the Union Pacific

William T. Sherman, Dodge's commanding officer, would prove a staunch ally of Union Pacific construction. Sherman was primarily interested in the

a case for routing the railroad in close proximity. The conditions of Evans's an Indigenous present. that could be actualized at some future time, processes that were arrested tersovereignty: the transformation of Indigenous places into capital claims empiricism. Extraction and financialization are core elements of U.S. counstrained the production of empirical forms of colonial knowledge.25 Whan defence." Fueled by a "feeling of insecurity," Evans assembled his report in "but feebly garrisoned, and incapable of offering anything like a protracted ley. In addition to timber and coal, Evans reported on U.S. military outposts over the course of the summer, had "rendered insecure" the entire Platte val surveying work, however, were constrained by "Indian difficulties," which ades later, a pogrom would drive Chinese miners from Rock Springs) made there could supply the railroad west of the North Platte River. Moreover, over its supposedly "domestic" territory. James Evans, surveying the Black extractive claims on credit. This is the orientation of U.S. countersovereignty surveying reflected an underlying imperative to transform specific places into to enact some kind of functional control over Lakota homelands. Railroad in his understanding, were constituent elements of a larger military strategy (and which continue to be arrested) by the presence of Indigenous people, in insecurity of invasion and occupation. Imperialism is a shaky ground for could empirically be known or reported about the place was limited by the much greater haste than he had initially planned. Indigenous presence con-Evans reported, coal deposits at Bitter Creek and Black Buttes (where, dec-Hills in summer 1865 for the Union Pacific, reported that timber resources railroad as a means of military occupation. Settlement and troop movements,

cold in early September, the company withstood three attacks, the harrowed nation" over the summer of 1865. The place, itself, which the U.S. Congress a journal while serving on a campaign "in the country of the dreaded Sioux soldier life." As the north wind chilled their bones, the company's uniforms in Lakota country. "We swore mutually that this trip should be the last of our soldiers speaking bitterly of surviving a brutal civil war only to be sent to suffer comrades. One of them cried out one July night, "The devil is shifting had granted to the Union Pacific by legislative fiat, haunted Springer and his ran threadbare, and on the morning of September 9, "a horrid sight presented his comrades desecrated Lakota graves and then, as the weather turned sharply his headquarters. I can smell brimstone." In August, Springer and several of The perspective of a U.S. cavalryman is illuminating. Charles Springer kept

> men in this country: assimilate to Indigenous modes of relationship, or leave. instead to return to the United States.26 He recorded two options for white preters. Rejecting their suggestions that he do the same, Springer yearned if this weather continues so?" Over the course of their ordeal, the company former comrades who had married Lakota women, earning money as interto tactical and genocidal use. On October 18, Springer encountered two mapped sites of Lakota winter camps, which the U.S. Army would soon put we took our breakfast in silence. Everybody thought, what will become of us had become so weak they had to be shot. "The rain and cold still continued, itself to our eyes." Two hundred and fifty horses and mules had either died, or

functioning primacy of Lakota modes of relationship in their homelands. 27 having any roads made through their country," asserting the ongoing and Afraid of His Horses, Brulé and Oglala leaders, who "spoke much about not visit to Fort Laramie by Spotted Tail, Standing Elk, Red Cloud, and Man the weapons had yet to be returned. In June 1866, an interpreter described a the arms would be returned within fifteen days. Three months afterwards, division engineer for the Union Pacific Railroad, on the understanding that 1865, officers at Fort Kearney transferred carbines, muskets, and rifles to a of credit within the secure precincts of colonial monopoly. In November trialization as counterinsurgency. This archive would enable the deployment an archive, assembled under conditions of invasion, mobilized toward induscommunities north of the Platte River, between Red Butte and the Powder received an intelligence report from Col. W.O. Collins detailing Lakota the track, slowing down construction. The previous April, Dodge had Surveying the land and the people, the Union Pacific and the army created for Oglalas and Brulés, as well as information about community leaders. River. Noting conflicts and alliances, Collins provided population estimates difficult for Union Pacific management to station workers close to the end of That September, reports of "Indians" near the Julesburg area had made it

Platte River, in the effort to build a secure bridge, going on to write: Pacific construction, wrote of struggles against the weather, and the North books of industrial occupation. Thomas O'Donnell, who worked on Union the death of surveyors into a profit loss for the Union Pacific, balancing the accounts of multiple attacks on Union Pacific surveying teams, translating Dodge's 1867 Report of the Chief Engineer of the Union Pacific begins with relationships, were central concerns for Union Pacific Railroad management, Expansive Lakota relationships, and Lakotas' actions to enforce these

There was then a squad of soldiers guarding the bridge, keeping the Indians from burning it. South of the Platte were three hundred hostile Indians. Jack Morrow, an Indian trader, told us they were getting ugly, not to trust them. We prepared to fight them.

The railroad workers, O'Donnell reminisced, were initially equipped with muzzle-loading Springfield rifles, placing pickets in half circles at night, laying track at a rate of one to five miles a day. After reports that thousands of fighters led by Red Cloud had been running away with graders' stock along the South Platte, O'Donnell's group received a shipment of new breechloading rifles, which they then had to learn to use. Breech-loaders, telegraphs, and other ancillary technologies arriving alongside trains aided industrial warfare in the region.

ence played an active role in railroad construction. "At any moment I could who oversaw track-laying, had been a division commander. Military experiparties and all of the construction groups had been officers. John Casement, tion force were filled with Civil War veterans. The heads of most engineering the army, organized "purely upon a military basis." The ranks of the construccall into the field a thousand men well officered." The true significance of this a part in reconstituting the United States following the Civil War. The conentailed soldiering, as much as construction work. Confederate veterans who ground, the corporation preceded the state, attempting to remake Lakota through the functions of the railroad corporation. Where the U.S. Congress the towns, officered them, kept peace and everything went on smoothly and expropriation. "There was no law in the country, and no court. We laid out central fact, for the emergence of industrial capitalism in this place, was of the lands through which the Union Pacific was being constructed. The competition with the Central Pacific Railroad, but instead the colonization military organization was not for the management of labor, or corporate worked on Union Pacific construction, so-called "galvanized Yanks," played had chartered the railroad corporation in the Pacific Railway Law, on the in harmony." In Dodge's telling, the imperial state emerged in this place ditions of Southern white reentry into the United States were not reconstruclands as a space of capital accumulation. Labor on the Union Pacific Railroad tions of continental imperialism. According to Grenville Dodge, captured tion, carrying the promise of multiracial democracy; they were, rather, conditheir former commanders, and the army organized them into the Second and Confederate soldiers preferred to fight Indians, rather than be returned to In Dodge's recollection, Union Pacific construction was an extension of

Third Regiments of U.S. volunteers, known as "Reconstructed Rebs," which defended Union Pacific construction.²⁹ The abridgement of emancipation did not occur in isolation from the development of industrial capitalism on the Plains, and the extension of U.S. territorial claims on a continental scale.

aid I possibly can, but the demand for soldiers everywhere and the slowness to imperial expansion, rather than forging multiracial democracy, let alone of enlistment, especially among the Blacks; limit our ability to respond." troops and stores." The railroad would enable the military occupation of tary points, and you should make arrangements with cars to land there our where you cross the North Platte and Fort Laramie will become great milioccupation. In early January 1867, Sherman informed Dodge, "The point enabling the United States to negotiate treaties from a position of strength would "also go far toward a permanent settlement of our Indian difficulties," the Missouri River and the Pacific Coast. Moreover, railroad construction of construction, imploring Sherman to move additional forces to fight on complained repeatedly of Indian raids taking horses and mules along the line achieving some form of compensation or self-determination.³⁰ financed the Civil War. Sherman expected Freedmen to consecrate their lives Military occupation would feed the chain of credit and debt that had Lakota homelands. Eleven days later, Sherman pledged to "give you all the Dodge and Sherman coordinated railroad construction with invasion and railroad would significantly reduce the cost of maintaining troops between tary of war, reported to Congress that completion of the transcontinental lize its occupation of the region. In 1867, Ulysses S. Grant, then acting secrestruction flowed partly from justifications for the railroad as a tool to stabi behalf of the railroad. The army's direct involvement in Union Pacific con-In May 1867, Samuel Reed, chief engineer for the Union Pacific Railroad

Between these letters, Dodge had written directly to General Augur, requesting military escorts for work parties between Alkali Flats to Fort Sanders, from a perspective of labor management. "Any scare or attack... would be fatal to us, and almost impossible to obtain the necessary laborers." Dodge explained that he planned to post grading parties every fifteen to twenty miles, with parties of scouts moving north and south of the line, looking for signs of Indigenous people moving through their lands between Lodge Pole Creek, the South Platte, and Laramie Fork, "a country very little known until the last year, when we developed it by our different engineering parties." Dodge envisioned grading the Union Pacific as the wedge of invasion, with Union Pacific engineers as explorers of the unknown, mapping the

land in order to reshape it, transforming the modes of relationship, the terms of life, on the land. This was encroachment, and it was the basis of capital accumulation, transpiring in a relationship of reaction to the ongoing relationships that Lakotas shared with their relatives, including their lands. A tionships that Lakotas shared with teamsters, cooks, a mail carrier, and a hunter, group of eleven engineers, with teamsters, cooks, a mail carrier, and a hunter, west of Laramie in February 1867, had a military escort of two companies, west of Laramie in February 1867, had a military escort of two companies, one infantry, one cavalry, because "the Indians were very bad... out there." The group did not encounter any Indigenous people, but the snow drove several of them blind, the others blackening their faces with charcoal "in order to soften the glare of light." "I have been soften the glare of light."

While these intrepid explorers stumbled through the snow, Sherman implored Dodge, "I hope you will keep your men at work, spite of rumors, and even apparent dangers, for both General Augur and I will do all to cover the working parties that is possible." For 1867, Sherman explained, the army would concentrate its forces several hundred miles to the north, but he envisioned that by the following year, "by these railroads and the extension of sioned that by the Black Hills (Sanders, if possible) and the Smoky Hill your Great Road to the Black Hills, we can act so energetically that both to the neighborhood of Cheyenne hills, we can act so energetically that both Sioux and Cheyennes must die, or submit to our dictation." Sherman imagined the Union Pacific as a weapon to finally enact a credible threat of genoined the Union Pacific as a weapon to finally enact a credible threat of genoinstance, only exists in the imagination), mapping out a specific threat space, instance, only exists in the imagination" of the United States.³²

The Union Pacific Railroad, in Sherman's mind, was not an infrastructure The Union Pacific Railroad, in Sherman's mind, was not an infrastructure for connection. The railroad was infrastructure to enforce a credible threat of total and catastrophic violence against Lakota communities. Three months of total and catastrophic violence against Lakota communities. Three months of total and catastrophic violence against Lakota communities. Three months of total and catastrophic violence against Lakota communities. Three more later, Sherman reiterated that the army would soon be able to move more later, Sherman reiterated that the Plains, reposting them from "the recontrophic violenced States." That month, however, railroad work parties at Lodge structed United States." That month, however, railroad work parties at Lodge plains faced attacks pole Creek, Rock Creek, Cooper Creek, and the Laramie plains faced attacks in 27, Dodge escorted three U.S. peace commissioners to the end of track in Lodge Pole Creek valley, where they arrived just after noon, to witness "a Lodge Pole Creek valley, where they arrived just after noon, to witness "a large body of Indians" sweep down on grading parties, riding away with several horses and mules, before the graders could grab their guns. As attacks eral horses and mules, before the graders could grab their guns. As attacks eral horses and mules, before the graders could grab their guns. As attacks eral horses and mules, before the graders could grab their guns. As attacks eral horses and mules, before the graders could grab their guns. As attacks eral horses and mules, before the graders could grab their guns. As attacks eral horses and mules, before the graders could grab their guns. As attacks eral horses and mules, before the graders could grab their guns.

to Dodge, "I fear Sherman can fight Georgia crackers better than he can Indians." In early July, workers at the base of the Black Hills were attacked by a group of Lakotas, who killed several of them and rode off their stock animals before the cavalry escort could even begin pursuit. This particular attack was noteworthy only because it was witnessed by army officers. Despite Sherman's musings on the genocidal potential latent in the Union Pacific, in the summer of 1867, U.S. military protection remained insufficient to protect railroad work parties.³³

On September 20, Sherman spoke at a treaty council with Brulés, Oglalas, and Cheyennes on the North Platte. Sherman described railroad construction as an elemental law of a new ecology that Lakotas could not overturn, speaking of white people in eastern North America, "They hardly think of what you call war out here, and if they make up their minds they will come to the plains as thick as the largest herd of buffalo and they will kill you all." The Americans, Sherman threatened, would replace the buffalo, and doing so, they would destroy the foundations of collective Lakota life. This desolation was the promise and fulfillment of countersovereignty. Sherman concluded, "This commission is not a peace commission only; it is also a war commission." As with the written text of the 1851 Fort Laramie Treaty, imperialist peace proceeds through conditions of colonialist war.³⁴

paigns assaulted the renewal of Lakota relationships. occurred during the months that, for Lakotas, were times of storytelling, erbated following several decades of colonial constriction. Winter campaigns renewing relationships across generations. The U.S. Army's winter camand heat were most scarce, conditions of scarcity that had been greatly exacthe ability to move troops and provisions over rails in subzero conditions. army units hunted and assaulted villages in the deep winter, were enabled by colonial mobility, the railroad provided a core infrastructure for continental for Indigenous movements. Restricting Indigenous mobility by enabling the Union Pacific Railroad, at a summer and winter campsite, a central point railroad occurred in tandem with building new military posts and supply tion of military occupation over Indigenous lands and lives. Building the Army for several years, the railroad itself now enabled the further penetra-Winter campaigns struck communities in the precise time of year when food imperialism.³⁵ The army's winter campaigns, a new and brutal tactic in which lines. Fort Steele, for example, was erected in the summer of 1868 to protect While Union Pacific officials had been seeking protection from the U.S

FORT LARAMIE, 1868

Vine Deloria Jr. explained how unilateral amendments that the United States made to the 1851 treaty shaped the context for 1868, after the Senate reduced the period of annuities from fifty to ten years. Lakotas had never been informed of these changes, let alone agreed to them. At a council in Fort Laramie in 1868, they began by discussing the failure of the United States to fulfill its treaty obligations: "So their intent, for the most part, was to reaffirm the provisions of the old treaty rather than to cede new rights and privileges to the United States under a new agreement." 36

The tenor of the talks had already been set in preliminary conversations. On May 28, One Horn, an Oglala, spoke to the U.S. peace commissioners at Fort Laramie:

This Indian country we all (the Sioux Nation) claim as ours. I have never lost the place from my view. It is our home to come back to. I like to be able to trade here, although I will not give away my land. I don't ever remember ceding any of my land to anyone... I see that the whites blamed the Indians, but it is you that acted wrong in the beginning. The Indians never went to your country and did wrong. This is our land, and yet you blame us for fighting for it.³⁷

On the first day of the treaty council, April 28, Iron Shell, a Brulé leader, addressed Generals Harney and Sanborn, and other members of the Indian Peace Commission:

You have come into my country without my consent and spread your soldiers all over it. I have looked around for the cause of the trouble and I cannot see that my young men were the cause of it. All the bad things that have been done you have made the road for it. That is the truth.

He continued with the core of his proposal, "We want you to take away the forts from the country," and he demanded that this be accomplished before winter. Swift Bear, a Brulé, spoke next, "You are making maps of our country and taking it away from us." Referring to the 1851 treaty, he continued, asking that the generals "repeat precisely" his words in Washington, "We want a reservation of land to be surveyed and have fenced off along the White River down to the Whetstone Creek along the Missouri River. We want that land respected by the whites. Protect us and keep the whites off:"

When talks resumed the next day, American Horse said, "These whites that you have put in my buffalo country I despise, and I want to see them away." He and other Lakota speakers at the treaty council refused to accept treaty goods, asserting Lakota independence from colonial administration, asserting Lakota prerogatives of trade and diplomacy, against imperialist territorialization, refusing to constrain their self-determination under a contract logic. White Crane, a Brulé, continued, "You have no business to come and settle on this land. Go off it." 39

A letter reporting to Fort Laramie of the signing of a treaty in November 1868 by Oglala leaders, described Red Cloud, "with a show of reluctance and tremulousness," washing his hands with the dust of the floor. Josephine Waggoner recalled that in old times, people used to throw dirt in the faces of someone who told a story that was too impossible or improbable to believe. Perhaps Red Cloud was commenting on the impossibility and improbability of U.S. stories about sovereign authority over Oglala lands. After the treaty was signed by the U.S. negotiators, Red Cloud voiced his hopes for a future in which, as in years past, "the country was filled with traders instead of military Posts," envisioning the restoration of relations of reciprocity, rather than domination. And Cloud's gesture provides a perspective on the Treaty of 1868 that sustained and enhanced Lakota independence and control over their lands, proceeding from the fact of ongoing Lakota modes of relationship.

Lakota oral histories remember the Treaty of 1868 in the breach. Edith Bull Bear testified "the government made a lot of promises it kept for only two years. After that, a lot of the promises were broken." The proof, Bull Bear argued, could be seen more than a century later.

White people weren't supposed to come into our country but even with that in the Treaty they still came in anyway. Look at us, your people are sitting where our land is. The only purposes they came into our land was to take our land, and they are still coming in.

In Lakota memory, Lakotas negotiated the Treaty of 1868 from a position of strength. Severt Young Bear asserted that "the Sioux Nation never sat there with their hands out and said we want peace and friendship; it was the government that came to us and asked for peace and friendship." According to Gordon Spotted Horse, the treaty "is considered to be the final Treaty of the Lakota people," setting out "a boundary which the United States was not to enter under any circumstances." In Vine Deloria Jr.'s analysis of the oral

history, Lakotas "didn't think they were surrendering any rights," and many of them were even resistant to the idea of signing a peace treaty, feeling that they had defeated the United States, and the U.S. was "suing for peace." Deloria concurred, "This was true in many respects; the Lakota were definitely negotiating from a position of strength."

mass slaughter of buffalo herds in ensuing years. Following this statement were rights to place. As late as April 1869, just a month before the railroads joined at make moccasins out of canvas instead of buffalo hide. The buffalo were our falo, and for people who sustained their communities in relation to the buffalo Union Pacific Railroad, and to military posts built through their lands. seven subclauses recording the removal of "any pretense" of opposition to the the perpetual rights of Lakotas to hunt, rights which would be abridged by the essential context for reading the written text of the treaty. The treaty encoded the extent that the United States respected Lakota treaty protocols, and Lakota Cloud suggested at the treaty council, individuals would adhere to it only to lifeline. Once that was cut, we could no longer survive on our own." As Red Delphine Red Shirt writes of her great-grandmother, "She learned how to Together, the railroad and the military infrastructure left no space for the buf-Willow Island, which continued to stall the progress of construction.⁴² Promontory Point, Union Pacific workers faced attacks from Pine Bluffs to Lakota perspectives, from the recorded notes of treaty councils, provide

would exist.**3 If treaty commissioners had themselves treated Lakotas as treat whites under similar circumstances we apprehend but little trouble peace commissioners' report on the treaty negotiations, they recorded their a context of the construction of the Northern Pacific Railroad right through railroad clauses of the 1868 treaty negotiations were especially contentious in tion, they would have gone much farther in addressing Lakota concerns. they would treat whites whose country was under foreign military occupainitial charge, "If settlers and railroad men would treat Indians as they would through the present, authorizing pipelines to carry volatile toxic sludge from flooding Oceti Sakowin lands with the world's largest system of river dams. reassert power, policing reservation boundaries as a site of containment, Northern Pacific and defeat of the Seventh Cavalry, the United States would the halting of Northern Pacific progress. In the years after the failure of the Lakota lands. Targeted attacks under Sitting Bull's leadership would lead to Those concerns centered on the next phases of imperial infrastructure. The the Bakken tar fields to the Gulf of Mexico.44 The perspective on the treaty was different from the U.S. side. In the

> finance nexus that shaped the building of the transcontinental railroad, of space, folding the field of international engagement between Lakotas and a U.S. perspective, the rationalization of space along the Platte River, as it tial perspective on U.S. sovereignty as a project of counterinsurgency. From that "friendly Indians have withdrawn from that country, and you are attempting to dress brute conquest in the finery of legality. 45 domestic law. U.S. interpretations of the 1868 treaty were part of the wartransformation of the Platte River country in a shift from international to From a colonial perspective, industrialization developed in tandem with the peoples collectively vulnerable to violence for remaining on their homelands. "national" interior. U.S. countersovereignty works by rendering Indigenous the United States into a space of containment, imagined as part of the took shape through railroad construction, was simultaneously a racialization rather than institute a future of peace, the treaty forged a zone of war, a spabe regarded as hostile, and treated accordingly." From a U.S. perspective. instructed that hereafter, until further orders, all Indians found there are to of the Platte to share the details of the 1868 treaty, officers were instructed In a pamphlet circulating among commanding officers in the Department

George Gap testified at the Sioux Treaty Hearing in December 1974:

From my understanding after the signing of the 1868 Treaty one of the promises that was made was the Union Pacific Railroad was to have only one side of the track right of way. The other side belongs to the Sioux people. The north side of the track, and the north side of the North Platte River will belong to the Sioux people. From my understanding the tract of that land where the track was on was leased out, but I don't know how long, or to whom. 46

Gap's testimony, more than a century after the 1868 treaty, voices a consistent and living critique, an expansive Lakota mode of relationship that continues to profoundly destabilize U.S. sovereignty and property claims on Lakota lands. Lakota modes of relationship, in 1868, in 1974, and in the present, remain expansive enough to forge relationships with other modes of relationship, but the United States, rooted in expansion and control, can function with the possibility of only one future: liberty and justice, as they say, for all. This should be heard properly, as an imperialist threat.

18 · CHABTER /

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- 37. Dale Kerwin, Aboriginal Dreaming Paths and Trading Routes: The Colonisation of the Australian Landscape (Brighton: Sussex Academic Press, 2010), 170; Moreton-Robinson, White Possessive, 140–41.

CHAPTER FOUR

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- 3. Standing Bear, Stories of the Sioux, 3-4.
- 4. Waziyatawin framed this as a "dramatic loss of subsistence" marked by a move away from wild rice and maple harvesting, pushed under conditions of duress and survival; Waziyatawin, What Does Justice Look Like?: The Struggle for Liberation in Dakota Homeland (St. Paul: Living Justice Press, 2008), 25–27. Mark St. Pierre and Tilda Long Soldier, Walking in the Sacred Manner: Healers, Dreamers, and Pipe Carriers—Medicine Women of the Plains Indians (New York: Touchstone, 1995), 36–38.
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